

Government of India
Ministry of Human Resource Development
Department of School Education and Literacy

Shastri Bhawan, New Delhi
26th March, 2015

Minutes of the Meeting held on 19th February, 2015 for approval of Annual Work Plan & Budget 2015-16 of **Gujarat** under the Centrally Sponsored Scheme of the integrated Rashtriya Madhyamik Shiksha Abhiyan (RMSA).

Meeting of the Project Approval Board of the RMSA to consider the Annual Work Plan & Budget 2015-16 under RMSA, including the components of ICT@ Schools, Girls' Hostels, Vocational Education and Inclusive Education for the disabled at Secondary Stage (IEDSS) for the State of Gujarat on 19th February, 2015, under the Chairpersonship of Ms. Vrinda Sarup, Secretary (School Education & Literacy).

2. The list of participants who attended the meeting is attached at **Annexure-I**.

Rashtriya Madhyamik Shiksha Abhiyan (RMSA)

3. Secretary (SE&L) welcomed all the participants and in her opening remarks appreciated the efforts of the States/UTs and the overall progress under RMSA. However, indicating the current overall outstanding committed liabilities of Rs. 4400 crore under non-recurring civil works, she expressed concern over the general backlog of civil works in States/UTs and slow progress in completing these works which significantly limits the capacity of States/UTs to upgrade new schools.

She referred to the Swachh Vidyalaya initiative and underlined the need for ensuring completion of all the toilets sanctioned under RMSA, expeditiously. She noted that the construction of toilets approved during special PABs held in November-December, 2014 (to fill in the gaps indicated as per UDISE 2013), and for which the Central Share of non-recurring grant has already been released, has to be completed by the concerned States/UTs by May,

2015. She advised that gaps of toilets, if any, in the govt. secondary schools, based on UDISE 2014, should be included by the States/UTs in their AWP&B proposals for 2015-16.

On interventions focussed on quality, she shared with the States/UTs the initiative being taken under Rashtriya Aviashkar Abhiyan to focus on subjects of Science and Mathematics and the need for States/UTs to synergise and enhance their efforts towards impacting the overall quality of Science and Maths education in secondary Schools including building capacity of Maths and Science teachers. Information of NCERT's specific efforts in developing modules for teacher training in science and mathematics, she requested that States/UTs must utilise these in –service training resources to train its teachers.

She also shared details of 'Kala Utsav', proposed national event that would build on State's/UTs current activities to promote and encourage local Arts and cultural heritage amongst its students. This would be steered by NCERT in coordination with States/UTs and fund is being earmarked in the current Plan approvals. Note on Kala Utsav has been shared with States/UTs separately. (**Annexure-V**).

She reiterated the need for States to ensure appointment of secondary school teachers with prescribed (by NCTE) qualifications only, as any gap in this regard is bound to have an adverse impact on the quality of secondary education. She noted that support under RMSA would be conditional upon State's adherence to these basic norms.

While expressing her concern over quality of Inclusion she emphasised the need for States/UTs to pay more attention to availability and support of Special Educators, identification of CWSN and focussed support to their learning needs.

Ms. Radha S. Chauhan, Joint Secretary (SE.1) gave a detailed overview of the status of implementation, planning and monitoring of RMSA in Gujarat. (**Annexure-II**)

4. The areas of concern highlighted include:-
- (i) Educational indicators with regard to low GER, NER and high Dropout rate viz. Jamnagar (GER 42.21, NER 23.64 and Dropout Rate 37.87%), Sabarkantha (GER 43.49, NER 29.81 and Dropout Rate 48.8%) Junagarh (GER 45.42, NER 27.85 and Dropout Rate 47.09), which need special attention and intervention.
 - (ii) The GPI at State level is 0.82 which is lower than the National level GPI of 0.88 in 2009-10 SSE. The districts having low GPI viz. Banaskantha 0.59, Surendergarh 0.68 and Patan 0.69 need special attention and intervention.
 - (iii) The Pass Percentage at secondary level has decreased from 77.86% in 2013 to 73.86% in 2014 is an area of concern.
5. Joint Secretary (SE) also raised the issue of slow progress in civil works in the state. PAB was informed out of approved 327 new secondary schools, construction of 55 schools is completed, 199 schools, are in progress and 73 schools are yet to be started. In strengthening component 194 schools, were supported but construction of none of work has been taken up. 40 teachers quarter have been approved in the year 2010-11, but no progress has been shown by the state. In 25 schools language and digital lab was also approved in the year 2010-11, but no progress shown by the state.
- (i) Secretary, Gujarat committed that approved construction works for 199 schools would be completed by June 2015, and 73 schools which, tender has been floated would be completed by March 2016. The strengthening component approved in 194 schools, would be completed by March 2016 positively. For remaining 73 schools which tender has been floated recently would be completed by March, 2016. It was also committed that the additional funds which shall be required to complete approved civil works under RMSA will be borne by the State.
 - (ii) With regard to 25 school language and digital lab, which were approved in the year 2010-11 and state shown no progress till date, hence the approval of 25 language and digital lab were cancelled by the PAB.

(iii) As far as residential quarter is concerned the Principal Secretary requested to the PAB for permission to relocate earlier approved teachers' residential quarters to hilly and tribal areas, which PAB agreed, if the quarters will be built as residential clusters with accommodation for teachers within the premises of school for the particular area.

(iv) The PAB was informed that out of approved 85 hostels, none of hostels are made functional. In respect of civil works of 85 hostels, only 27 (32%) hostels have been completed, 47(55%) are in progress, and balance 11(13%) are yet to be taken up.

With regard to the civil work progress of Girls Hostel, the Secretary, Gujarat had committed that all 85 Girls Hostel would be made functional from the next academic session and construction works for all 47 girls hostel would be completed by December 2015, and balance 11 schools would be completed by March 2016.

(v) Under IEDSS, equipment for 21 Resource rooms was approved but not yet undertaken by the state. The state has assured that the progress would be shown with in April 2015. State Govt. also raised the issue regarding salary payable to Special Educators owing to the instructions of Court wherein Special Educators would be paid salaries equivalent to regular teachers. JS stated that the grants towards salary of Special Educators under IEDSS are limited to specified norms and amount payable higher to grants approved by GOI should be borne by the State Govt.

(vi) Under ICT, 6380 schools were approved against in which total 1256 schools were having discrepancies as per UDISE 2014-15 which stands cancelled.

(vii) As State government wants to introduce vocational education scheme from the current session, the PAB suggested to the State's Board of Secondary Education to modify the scheme of subject so as to introduce Vocational Education, as 6th additional subject at secondary level and compulsory elective at senior secondary level.

(viii) PAB took note of huge backlog in recruitment and appointment of approved teachers under RMSA. State has clarified that the teacher recruitment process is under progress and even appointment letters have been issued to the teachers. As

per High Court directions, the state needs to appoint these teachers within one month period.

- (ix) The issue of financial support for guidance and counseling cell was also raised by the state. In this regard, the State was suggested to work out the activities for the Guidance and Counseling Coordinators in consultation with NCERT/ NERIE or other educational experts in order to meet the needs for Guidance and Counseling for secondary schools including adolescent education programmes, school health issues in secondary schools, career counseling and higher education counseling, bullying/ ragging issues in schools, life skills and values and the setting up of these cells in every school.

6. Annual Work Plan and Budget for 2015-16:

Thereafter, the intervention-wise discussion was held and the following decisions were taken and approval accorded. The costing sheet is placed at **Annexure-IV**.

S. No.	Activities
A	Committed outlay
A1	Non-recurring
1	<p>(i) The spill-over of Rs. 21885.22 lakh on account of civil interventions sanctioned for new schools, strengthening, teachers quarters and major repair under RMSA, ICT and IEDSS and Girls Hostel was accorded.</p> <p>(ii) Under ICT, total 1256 schools had been surrendered by the state, the interventions amounting to Rs. 8038 lakh for civil work were cancelled as 410 schools were not implemented and 846 schools were found ineligible.</p> <p>(iii) As 25 language and digital lab was also not implemented, hence the approval for the lab was cancelled.</p>
B	Recurring
2	Financial support for teachers' salary

2.1	Staff for new schools sanctioned in previous years (2009-2015) : Since the State has decided to appoint separate teachers for secondary level, the cancellation done by PAB last year stands revoked and financial support for teacher's salary for 12 months to 327 Head Masters @ Rs.31000/- per month and 981 teachers @ Rs. 13,500/- per month is approved for an outlay of Rs. 2805.66 lakh. It was also informed that the fund for financial support for teachers' salary, to be released only on receipt of proof of recruitment of teachers. If the teachers' salary is enhanced, the enhanced fund would be borne by the state.
2.2	Special Educators: Financial support to 1137 Special Educators for 12 month is approved @ Rs. 34,000/- per month with total outlay of Rs.4638.96 lakh approved financial support at the rate approved last year.
3	Training
3.1	Professional development for school leadership programme as per NUEPA Guideline of 200 Headmasters @ Rs.0.048 lakh with total outlay of Rs.9.60 lakh.
3.2	Training of Educational administrators in assessment of school Standard and Evaluation for 200 members @ Rs.900 for 3 days with the total outlay of Rs.1.80 lakh.
3.3	Induction training of 900 Secondary teachers sanctioned in previous years (2009-2015) @ Rs.300 per day for 10 days with total outlay of Rs. 27 lakh
3.4	Training of SMDC members for 6380 members for 638 Government Schools @ Rs.300 per day for 2 days with total outlay of Rs.38.28 lakh.
3.5	Approved Orientation training for Principals, Parents/Guardians, Educational Administrators etc. under IEDSS @Rs. 10000 per block for 100 blocks with an outlay of Rs. 10 lakh.
4	Other recurring components
4.1	School grant for 638 existing schools had been approved @ 0.50 lakh with the total outlay of Rs. 319.00 lakh.
4.2	Recurring grant for 73 Girls' Hostels have been approved for 3650 girls (50 girls in each hostel) with total outlay of Rs. 1089.61 lakh.

4.3	Support to 10244 CWSN under Student Oriented Component @ Rs.3, 000 max. per student p.a. with total outlay of Rs.279.45 lakh has also been approved.
B	New Components Approved for 2015-16
B1	Non- recurring
5	Vocational Education
5.1	PAB considered commencement of Vocational Education in 20 schools, which have classes from standard IX to XII with total outlay of Rs.145.00 lakh , subject to revision of scheme of subjects at secondary / Sr secondary level.
B2	Recurring
6	Vocational Education
6.1	Recurring grant under Vocational Education approved for 20 schools as per norm of class IXth @ Rs. 1.70 lakh with total outlay of Rs.34.00 lakh for Raw Materials, maintenance of tools, Office Expenses/ Contingencies etc.
6.2	Flexi pool fund in 20 schools on pilot basis under V.E. @ Rs.7.250 lakh with the total outlay of Rs.145.00 lakh.
6.3	Induction training for teacher /skill trainers (VE) schools for 20 teachers @ Rs.0.220 lakh with the total outlay of Rs. 4.40 lakh.
7	Quality Interventions
7.1	Project to Focus on Science and Maths
7.1.01	Training of Science and Maths teachers for 5000 teachers @ Rs.300 per day for 10 days with the total outlay of Rs.150 lakh . The module developed by NCERT (STEM Training) would be adopted along with State module for the training of maths and science teachers.
7.1.02	Orientation of Key resource persons approved for 100 KRPs @ Rs.300 per day for 5 days with the total outlay of Rs. 1.5 lakh .
7.1.03	Science Exhibition including English language exhibition approved for 33 districts with the total outlay of Rs. 33. 00 lakh .

7.1.04	Remedial teaching for 3492 students approved for 20% government schools' enrolment for weak students at unit cost of Rs. 500 per student with total outlay of Rs.17.46 lakh.
7.2	Project on promotion on Art and Culture
7.2.01	Self-defence training:- Training in Martial arts/self-defence in 735 Schools approved @ Rs 3000/- for 3 months per school with total outlay of Rs.66.15 lakh for honorarium of trainer.
7.2.02	Kala Utsav:- Total Rs 10 lakh was approved for organizing the kala utsav in schools. Chairperson PAB emphasized that Kala utsav may be organized in group form in performing arts as popular in the state and award may be given for group performance).
	MMER
	MMER has been approved @ 3.5% with total financial implication of Rs. 343. 90 lakh.

The other components proposed by the State were considered and not approved by the Board (details at **Annexure-III**).

7. The Status of financial details including committed liabilities of the previous years and spill-over thereof, new approvals for recurring and non-recurring nature against the proposals of the State is summarized in the following table:

Approvals for 2015-16

Components	Approvals for 2015-16			Spill over	Grand total including Spill over
	Non Recurring	Recurring	Total		
RMSA including MMER	0.00	3823.35	3823.35	9961.47	13784.82
ICT	0.00	0.00	0.00	3642.82	3642.82
IEDSS	0.00	4928.41	4928.41	21.00	4949.41
VE	145.00	183.40	328.40	0.00	328.40
GH	0.00	1089.61	1089.61	8259.93	9349.54
Total	145.00	10024.77	10169.77	21885.22	32054.99

The approved spill over for RMSA is at **Annexure-VI**.

8. The PAB brought the following points to the notice of Secretary (Education), Gujarat and requested for corrective action:

- (i) Large backlog of the incomplete Civil Works must be completed and monitored regularly.
- (ii) State needs to conceptualize and create the necessary facilitative changes to ensure that vocational education component of RMSA in secondary/senior secondary school provides a viable option to students.
- (iii) Emphasis should be given to quality learning outcomes through timely recruitment of teachers against vacancies, optimal use of teachers training for science and mathematics where linkages with good resource persons from higher education institutions should be drawn upon and to facilitate the completion of NAS for class X being conducted by NCERT.
- (iv) Education Secretary, Gujarat should regularly review expenditure and release of funds to schools /field under RMSA as well as receipts from Govt. of India and State Govt., to improve fund flows in the programme.

9. The release of funds to different schemes will be further guided by the following conditions:

- (i) The State Administration shall give a written commitment for meeting its share of the converged RMSA Scheme of the budget approved according to prescribed sharing pattern of the schemes. The provision in the budget may also be communicated quickly to the Ministry.
- (ii) SMDCs or equivalent bodies should be constituted and accounts opened to incur expenditure under school grant, minor repair, civil works, and other such expenditures, which have to be incurred through these bodies as per RMSA norms.
- (iii) The State Government will maintain their level of investment in Secondary education as in 2009-2010 and give the details of this to GOI before the release of second installment.
- (iv) The second installment would only be released after (a) the proportionate installment of State share has been released, (b) at least 50% expenditure against available funds has been incurred, (c) utilization certificate has been submitted for funds released in the year 2013-14 and (d) Audit Reports have been submitted for the year 2014-15.

The meeting ended with a vote of thanks to the Chair.

State: Gujarat
Approvals for 2015-16 for RMSA

(Rs. in lakh)

Approval for 2015-16				
S. No.	Components	Approval		
		Unit cost	Phy	Fin
A	Recurring			
1	Teachers' Salary			
1.01	Staff for new schools sanctioned in previous years (2009-2015)			
1.01.01	Head Master	0.310	327	1216.44
1.01.02	Subject teacher	0.135	981	1589.22
1.01.03	Special Educator(under IEDSS)	0.340	1137	4638.96
	Sub-Total			7444.62
2	Training			
2.01	Professional Development Program of Head Master	0.048	200	9.60
2.02	Training of Educational Administrators for school standard programme	0.009	200	1.80
2.03	Training for new teachers	0.030	900	27.00
2.04	Training of SMDC members	0.006	6380	38.28
2.05	Orientation of Principals, Parents/Guardians, Edu. Administrators etc.(under IEDSS)	0.100	100	10.00
	Sub-total			86.68
3	Other Recurring components			
3.01	School Grant	0.500	638	319.00
3.02	Recurring Grant to GH		73	1089.61
3.03	Support to CWSN		10244	279.45
	Sub-Total			1688.06
B	New Components approved for 2015-16			
B1	Non recurring			
4	VE in schools			
4.01	Tools, Equipment's and furniture		20	145.00
	Non recurring (total)			145.00
B2	Recurring			
5	Recurring grant for VE			
5.01	Grant to schools implementing VE for Raw Materials, maintenance of tools etc	0.700	20	14.00
5.02	Office Expenses/ Contingencies for VE	1.000	20	20.00
5.03	Flexible Pool for engaging resource persons	7.250	20	145.00
5.04	Induction Training For Teachers/Skill Trainers (VE)	0.220	20	4.40
	Sub-Total			183.4
6	Projects based approvals			
6.1	Project to Focus on Science and Maths			
6.01.01	Training for Science and Maths teachers	0.030	5000	150.00
6.01.02	Training of KRPs	0.015	100	1.5
6.01.03	Remedial teaching for students	0.005	3492	17.46
6.01.04	Science exhibition at district level	1.000	33	33.00
	Sub-Total			201.96

Approval for 2015-16				
S. No.	Components	Approval		
		Unit cost	Phy	Fin
6.2	Project on Promotion of Art and Culture			
6..02.01	Kala Utsav			10.00
6.02.02	Self Defence training for girls	0.090	735	66.15
	Sub total			76.15
	MMER			343.90
	TOTAL Recurring including MMER			10024.77
	Grand Total (Recurring+ Non Recurring + MMER)			10169.77