

**No. F. 29-4/2013-RMSA.1**  
**Government of India**  
**Ministry of Human Resource Development**  
**Department of School Education & Literacy**

Dated 05<sup>th</sup> September, 2013

To

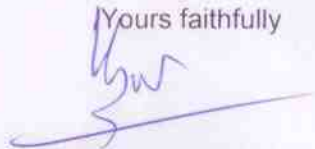
1. The Secretary, in-charge of Secondary Education of Tamilnadu.
2. State Project Director, RMSA, Tamilnadu.

**Subject:** 30<sup>th</sup> meeting of Project Approval Board (PAB) for Rashtriya Madhyamik Shiksha Abhiyan (RMSA) and 10<sup>th</sup> meeting of unified Project Approval Board held on 3<sup>rd</sup> July, 2013 to consider Annual Plan Proposal 2013-14 for the State of **Tamilnadu** in respect of RMSA, Girls Hostel, Vocational Education, ICT @ School and Inclusive Education.

Sir/Madam,

I am directed to forward herewith the minutes of the 30<sup>th</sup> meeting of Project Approval Board (PAB) of Rashtriya Madhyamik Shiksha Abhiyan (RMSA) (10<sup>th</sup> meeting of Unified Project Approval Board) held on the 3<sup>rd</sup> July, 2013 to consider Annual Plan Proposal 2013-14 for the State of Tamilnadu in respect of RMSA, Girls Hostel, Vocational Education, ICT @ School and Inclusive Education for information and necessary action at your end. Sanction letter follows.

Yours faithfully



(Caralyn Khongwar Deshmukh)  
Director (RMSA.1)

Encl: - as above.

Copy to:-

1. EC to Secretary (SE&L)
2. PPS to AS(SE)
3. PS to JS&FA
4. PS to JS(SE-1)
5. Sr. PPS to EA (SE&L)
6. Director (RMSA.1 & ICT)
7. Deputy Secretary (RMSA.2 & VE)
8. Deputy Secretary (GH & IE)
9. SO(IEDSS)/SO(ICT)/SO(GH)/SO(VE)
10. VC, NUEPA, New Delhi
11. Director (NCERT) New Delhi
12. Chairman, NIOS
13. Senior Advisor (Education), Planning Commission, New Delhi
14. Other members of PAB
15. All Consultants, TSG (RMSA)
16. Web Master, NIC, MHRD, for posting the PAB Minutes on the RMSA page of the Website.

**Government of India**  
**Ministry of Human Resource Development**  
**Department of School Education and Literacy**

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**Minutes of the 30<sup>th</sup> Project Approval Board (PAB) of the 10<sup>th</sup> Integrated RMSA meeting held on 3<sup>rd</sup> July 2013 to consider the Annual Work Plan & Budget 2013-14 of the state of Tamil Nadu**

1. The 30<sup>th</sup> meeting of the PAB (10<sup>th</sup> Integrated RMSA) for considering the Annual Work Plan & Budget 2013-14 for the states of Tamil Nadu, A&N Islands, Jammu and Kashmir and Haryana in respect of the Centrally Sponsored Schemes of Rashtriya Madhyamik Shiksha Abhiyan (RMSA), ICT @ Schools (ICT), Girls' Hostels (GH), Inclusive Education for Disabled at Secondary Stage (IEDSS) and Vocational Education (VE) was held on the 3<sup>rd</sup> July, 2013 under the Chairmanship of Shri R. Bhattacharya, Secretary (SE&L).

2. The list of participants who attended the meeting is attached at **Annexure-I**.

**Rashtriya Madhyamik Shiksha Abhiyan (RMSA)**

3. At the outset, the Secretary (SE &L) informed the participants that in respect of RMSA, the Government of India has favourably considered various long pending demands of the States and UTs in respect of adoption of State Schedule of Rates (SoRs) in civil works, enhancement of percentage of funds under Management, Monitoring, Evaluation and Research (MMER), continuance of the 75:25 sharing pattern between Centre and States and extension of quality related interventions of the scheme to Government aided schools. He also clarified that the revised norms relating to applicability of SoRs and enhanced MMER provisions will be applicable prospectively.

4. Ms. Caralyn K Deshmukh, Director (RMSA I) then presented the status of the state in the secondary education sector, including identifying areas of concerns and highlighting achievements of the State. A copy of presentation is at **Annexure II**



**5. Areas of Strength:**

- 5.1 The Gross Enrolment Ratio (GER) in Secondary Classes (IX and X) of the State is at 107.40 & Net Enrolment Ratio (NER) is at 94.71 which is the highest in the Country. The GPI (Gender Parity Index) is also good.
- 5.2 The State Govt. has taken the initiative to carry out gap funding (Rate based on the SSOR & the unit cost approved by RMSA) for constructions of civil works approved previously on a fixed cost norm by mobilizing financial resources from within the State.
- 5.3 The state has developed State Curriculum Framework 2009 based on the National Curriculum Framework 2005.

**6. Areas of concern:**

- 6.1 The dropout rate at state level is 8.33. The dropout rate and the transition rates in all the districts are similar, which the state needs to look more closely as there are variations from district to district.
- 6.2 Out of the previously approved total 1254 New schools, the state has not yet started the civil construction on 1054 schools and no civil works for strengthening of 2308 existing Schools has been taken-up till date.
- 6.3 Though the quantitative achievements is visible in the educational indicators but the quality achievements is yet to come through. (Ref: ASER report 2012).
- 6.4 Though the State has achieved access rate of almost 78%, there are 16899 habitation which do not yet have any access to secondary schools and on the basis of school mapping) 690 schools have been identified for upgradation. ( out of these, 65% are in difficult terrain.)
- 6.5 The State has changed the location of 201 of the previously approved ( 2011-12) new schools. (Schools to be upgraded)
- 6.6 Discrepancy found in the UDISE data.

**Special Focus Districts (SFD) and Convergence:**

7. Out of the 32 districts in Tamil Nadu, 7 districts are SFDs (All SC concentrated) and there are 44 Educationally Backward Blocks in the State. As far as non-recurring

interventions are concerned; there is no fresh approval for 2013-14. Out of the 5665 Govt. Secondary schools, 5665 schools were covered under RMSA and 4217 schools were covered under ICT Scheme. As far as convergence is concerned in respect of 44 EBBs; the EBBs is covered under both the scheme of RMSA and GH.

Programme / Major Head	Physical		Financial (Rs. in lakhs)	
	Total approval to the State	Approval in SFDs	Total approval to the State	Approval in SFDs
<b>RMSA</b>				
Recurring	5665	1382	51088.23	12463.18
<b>GH</b>				
Recurring	44	03	592.20	40.377
<b>IEDSS</b>				
Recurring	8736	1930	3249.93	717.99
<b>VE</b>				
Recurring	Nil	Nil	Nil	Nil

#### Progress under RMSA:

8. **Recurring:** In the last financial year i.e. 2012-13, in the background that no PAB meeting were held and no new approval were given in the whole country, a total outlay of Rs. 46174.84 lakhs for continuing recurring activities was approved for the State with a central share of Rs. 34631.13 lakh, out of which Rs 18113.87 lakh along with the state release of Rs. 5887.01 lakh after adjusting the available funds to the tune of Rs. 12262.49 lakh with the State Govt., Progress of 68 % has been shown with an expenditure of Rs 24759.29 lakh.

9. **Non Recurring:** In the previous years, under RMSA 1254 new schools were approved for up-gradation from Upper Primary to Secondary schools and 2032 schools were approved for strengthening of existing secondary schools under civil works. The performance of the State in respect of civil works is not encouraging.

The Principal Secretary, Education of the State informed PAB that due to fixed norms for civil works under RMSA, they could not undertake the civil works. However, the State Government has agreed to provide the gap funding for civil works approved under RMSA in 2009-10 and

these works are likely to be completed by October 2013. The State Govt. is looking to fill in the gap with regard to civil works approved in 2010-11 & 2011-12 also, however, the requirement is huge. The Principal Secretary-Education however, informed that all the schools approved so far have been made functional and State has also provided toilet and drinking water facility in all the schools in convergence with the programmes of the Rural Development Ministry. Keeping in view the huge liability, the point was raised with regard to cancellation of the 201 Schools approved in 2011-12 which the State has opened in other locations other than the ones approved. and the implication on Teacher's salary as these schools are all functional. It was also pointed out that the schools were approved after the due diligence of whether in accordance with the distance and enrolment norms, the schools qualify to be secondary schools or not in accordance with RMSA norms. The PAB, in the year 2011-12 had decided that States may not change the location or the list of schools approved, and if done so, these schools stand to be cancelled if in case they do not conform to the norms.

**Issues:**

10. It was brought to the notice of PAB that there is shortfall of state share of Rs. 197.86 crore against central releases till 31<sup>st</sup> March 2013.

**Annual Work Plan and Budget of 2013-14:**

11. Thereafter, the intervention-wise discussion was held and the following decisions were taken:

Sl. No.	Activities
	<b>NON RECURRING</b>
1.	<p><b>New Schools:</b></p> <p>The State Government had not proposed any new Schools in this financial year. Further as per the UDISE, it was found that the State has changed the location of 201 New Schools sanctioned in the year 2011-12 &amp; the UDISE code for 01 school approved in the same year is yet to be submitted. On the same the Principal Secretary of the State Education Dept. has agreed &amp; explained that in Tamil Nadu, for Up-gradation it is mandatory that the community should contribute Rs. 01 lakh and also make adequate land available for construction. So, on account of community contribution and rationale behind changing the location, the State</p>

Principal Secretary requested for acceptance of the changes made. The Secretary (SE&L)-cum-Chairman, PAB praised the mandate of the State in insuring the community involvement, but in light of the policy of according approval for up-gradation by the PAB & to insure similarity across the States, he requested the State to submit the rationale of all 201 changed locations/Schools for appraisal. Accordingly the State submitted the requisite vide letter no. 2269/A2/RMSA/2013 dt. 22.07.2013 & after due diligence it was found that only 43 Schools are meeting the criteria of distance as well as enrolment and the rest 158 do not meet the criteria. Among these 43, only 12 schools fulfil both the norms of 5 Km distance from the habitation and from an existing government and government aided school and a minimum of 70 enrolled children in class VIII. In the case of 31 schools, considering that the location of the schools is in the SFDs(29 in nos.) and also in the hilly region(02 in nos.), the enrolment criteria is being relaxed to 50 for double section school and 25 for Single section school in line with the earlier PAB decisions made in similar circumstances. It was decided to accept the changes in location in case of these 43(42 Schools with double Section & one with Single Section) and for the rest 158 schools, the approval is cancelled. Thus, the amended approval for up-gradation / new school for the year 2011-'12 will now be 552 (550 Schools with double Section & 02 with Single Section) instead of 710 (709 Schools with double Section & 01 with Single Section) and accordingly the amendment in teacher post as well as under construction/non-rec. should also be made. The details of the amendment in the approval of 2011-'12 in respect of new schools is attached at **Annexure-III(a)** & the list of eligible 43 schools and 158 non-eligible schools, **out of the 201** changed one is attached at **Annexure- III(b-i & ii)**. And as far as the non-submission of UDISE code for **01 school approved in the** same year is concerned, the State clarified that the particular school, namely PUMS Perungalathur, Block- Arakkonam, District- Vellore, is not there in the UDISE database. The State is to take steps in this regard and inform Ministry on this.

2. **Strengthening of existing Govt. schools:**

- The State Government had proposed for construction of 1761 additional classrooms, 956 Integrated Science Labs, 417 Computer rooms, 751 Library rooms, 1554 Toilet Block and 137 water facility under strengthening of existing


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	<p>schools. However, due to the huge spill over from earlier approvals, no fresh proposal was approved.</p> <ul style="list-style-type: none"> <li>• Further from the UDISE, It was found that the <ul style="list-style-type: none"> <li>a) The UDISE code of 27 schools (List attached at <b>Annexure- IV(a)</b>) sanctioned in previous years under the strengthening shows that school is un-aided <ul style="list-style-type: none"> <li>○ ACR : 58</li> <li>○ Science Lab : 17</li> <li>○ Computer Room : 17</li> <li>○ Art Cultural : 27</li> <li>○ Library : 25</li> <li>○ Water : 5</li> <li>○ Toilet : 10</li> </ul> </li> <li>b) The UDISE Code for 2 schools(List attached at <b>Annexure- IV(b)</b>) sanctioned in previous years under the strengthening was not correct <ul style="list-style-type: none"> <li>○ Science Lab : 2</li> <li>○ Computer Room : 2</li> <li>○ Art Cultural : 2</li> <li>○ Library : 2</li> <li>○ Water : 1</li> <li>○ Toilet : 2</li> </ul> </li> <li>c) The UDISE Code for 2 schools (List attached at <b>Annexure- IV(c)</b>), one each under the Major repair &amp; Residential Quarter head, sanctioned in previous years, was not correct where as in one case the code was duplicate. (under Major air, )</li> </ul> </li> </ul> <p>The State is to take steps to examine this and clarify the same to the Ministry by 30<sup>th</sup> September.</p>
	<b>RECURRING</b>
1.	<b>Staff for new schools sanctioned in previous years (2009-2013)</b>
	<ul style="list-style-type: none"> <li>• Against the State's proposal of salary for 1254 Schools' Teachers, Lab attendant &amp; Office assistant , the salary for only 1096 Schools(6568 Subject Teachers, 1096 Lab Attendants and 896 Office Assistant) has been approved. These 1096 Schools also includes 43 eligible schools out of the 201 changed schools from the 2011-'12 sanction. The Salary for 5150 Subject Teachers, 1096 Lab Attendants and 613 Office Assistant who are in position is approved for 12 months and for the rest</li> </ul>

	<p>who are yet to be appointed position, the salary provision is made for 6 months, but the same will be released only after State confirms with documentary proof about their recruitment and actual posting.</p>
2.	<p><b>Additional staff for existing schools</b></p> <ul style="list-style-type: none"> <li>The State proposed for salary of 6752 (additional ) subject teachers, 4393 Lab attendant and 1764 Office assistants approved in the year 2011-12. The salary in respect of 3654 Subject Teachers and 441 Office Assistants who are in position is approved for 12 months &amp; for the rest who are being recruited , the salary provision is made for 6 months, but the same will be released only after State confirms with documents about their recruitment &amp; actual positioning.</li> </ul>
3.	<p><b>School Grant:</b></p> <ul style="list-style-type: none"> <li>The proposal of school grant for 5677 Government Secondary schools was approved as proposed by state, where as the State's proposal of school grant in respect of Govt. Aided School was not approved as School Grant is restricted to only the government schools.</li> </ul>
4.	<p><b>Minor Repair:</b></p> <ul style="list-style-type: none"> <li>Against the State's proposal of the minor repair grant for 4423 Schools, the approval was restricted to 4402 Government Secondary Schools having their own building, as per the UDISE data. 6 schools which have not been considered are since the buildings are in a dilapidated condition and 15 schools have buildings under construction. The State's proposal of minor repair grant in respect of Govt. Aided School was not approved as this intervention is restricted to government schools only.</li> </ul>
5.	<p><b>Teacher Training:</b></p> <ol style="list-style-type: none"> <li>As against the proposal of the State for training of 1891 Head Masters(HM), training of 750 Head Masters was approved @ Rs. 8000 per HM to be undertaken through NUEPA under their programme called " School leadership programme"</li> <li>Approval of In-service training of the proposed 45252 existing teachers was restricted to 20000 existing teachers, due to slow progress in previous years' approvals.</li> <li>Induction Training for 6752 new teachers was restricted to 4443 newly recruited teachers who are yet to avail of the induction training. The proposal for training</li> </ol>

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	<p>of 640 Key Resource Persons (KRPs) is restricted to 160 KRPs @ 1 KRP per subject for 5 subjects in each district.</p> <p>d. The proposal to train 1650 Master Resource Persons was restricted to 800 KRPs @ 5 MRPs per subject per district.</p> <p>e. The proposal for Module Preparation workshop for 5 subjects by subject experts groups 20 resource persons per subject was not approved as the State has already prepared the modules.</p> <p>f. The proposal for Module typeset and design for 5 subjects was not approved in accordance with the decision above.</p> <p>g. The proposal for a 5 days Training for the Physical Education Teachers –and one day for Chess training was not approved as these activities can be part of In Service Training.</p> <p>h. The proposal for Heritage Craft Training for Art and Craft teachers was suggested to be part of In Service Training, hence not approved separately.</p> <p>i. The proposal for training for Arts &amp; Music Teachers was suggested to be part of In Service Training and hence not approved separately.</p>
<p>6.</p> 	<p><b>Quality Interventions:</b></p> <p>a. The PAB has in general taken a view that in light of the primary focus being on providing access and limited fund being available for quality interventions (which includes committed components such as teacher's salary, training and related interventions), there is a need to prioritize. In this context, local excursions/tours especially in States where it has been provided in previous years successively may not be considered a priority intervention. The States may be advised to take it up as a local initiative. accordingly, the interventions i.e., Excursion trip to students within the state, Study tours for students outside the state; Excursion trip for Teachers within the State, Study tour for Teachers outside the state were not approved by the PAB.</p> <p>b. The proposal for conduct of Science Exhibition at district level was approved as proposed for 32 districts @ Rs. 1 lakh per district and it is suggested to converge the same with NCERT activities.</p> <p>c. The proposal of the State for organizing Book Fair in 32 districts was approved @ Rs. 1 lakh per district.</p>

